

Message Text

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ORIGIN OIC-04

INFO OCT-01 EUR-25 ADP-00 IO-12 CIAE-00 PM-09 INR-10 L-03

NEA-10 NSAE-00 PA-03 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-15 NSC-10 DODE-00 OMB-01 ACDA-19

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FM SECSTATE WASHDC

TO USMISSION NATO PRIORITY

INFO ALL NATO CAPITALS

AMEMBASSY HELSINKI

C O N F I D E N T I A L STATE 062493

E. O. 11652: GDS, 12-31-79

TAGS: OCON, PFOR

SUBJ: COST SHARING AT CSCE

REF: A. USNATO 1548, B. STATE 031393, C. USNATO 1152

HELSINKI FOR USDEL MPT

1. DEPARTMENT STRONGLY OPPOSES UN- TYPE FORMULA FOR CSCE COST SHARING. UN FORMULA IS ITSELF UNDER DOMESTIC ATTACK AND IS, IN ANY CASE, NOT APPLICABLE OR RELEVANT TO SPECIAL PURPOSE REGIONAL MEETING WITH RESTRICTED ATTENDANCE SUCH AS CSCE. IN ADDITION, UN FORMULA, WHICH ESPECIALLY DESIGNED FOR WORLD BODY, IS EXTREMELY COMPLEX AND CONTAINS MANY SPECIAL PROVISIONS WHICH COULD BE EXTRAPOLATED FOR CSCE ONLY WITH GREAT DIFFICULTY. EFFORTS TO ADAPT IT WOULD INEVITABLY PRODUCE CONSIDERABLE WRANGLING AND
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ILL FEELING OVER RELATIVELY SMALL DIFFERENCES IN AMOUNTS OF MONEY.

2. YOU SHOULD CONTINUE PRESS FOR PRINCIPLE OF EQUAL SHARING OF CSCE EXPENDITURES ON BASIS OF FOLLOWING ARGUMENTATION:

A. EQUAL COST SHARING IS CONSISTENT WITH PRINCIPLE OF SOVEREIGN EQUALITY, UNDER WHICH ALL STATES WILL PARTICIPATE IN CSCE, AND WITH EQUAL VOICE EACH STATE WILL

HAVE AT CSCE.

B. COST OF PARTICIPATION, INCLUDING SUCH ITEMS AS INTERPRETATION, TRANSLATION, DOCUMENTATION, COMMUNICATIONS, ARE BASICALLY EQUIVALENT REGARDLESS OF SIZE OR WEALTH OF PARTICIPATING NATION. (IT IS NO LESS EXPENSIVE TO TRANSLATE STATEMENT BY REPRESENTATIVE OF LIECHTENSTEIN OR SAN MARINO INTO SEVERAL LANGUAGES THAN STATEMENT OF REPRESENTATIVE OF U. S. OR USSR.)

C. ALTHOUGH NO PRECISE PRECEDENTS FOR CSCE EXIST, OTHER MEETINGS WITH LIMITED PARTICIPATION AND NOT UNDER THE AUSPICES OF AN INTERNATIONAL ORGANIZATION (E. G., 1954 GENEVA CONFERENCE ON INDOCHINA AND 1962 CONFERENCE ON LAOS) USED EQUAL COST SHARING FORMULA.

D. CSCE COSTS RELATIVELY MODEST WHEN DIVIDED EQUALLY AMONG 34 PARTICIPATING NATIONS. FINNISH PAPER OF FEBRUARY 9 MADE AVAILABLE BY MPT TECHNICAL SECRETARIAT ESTIMATES COSTS AT DOLS. 200,000 FOR FIRST WEEK OF CSCE AND DOLS. 110,000 FOR SECOND WEEK ASSUMING SIX LANGUAGES, AND DOLS. 100,000 FOR FIRST WEEK AND DOLS 54,000 FOR SECOND WEEK ASSUMING FOUR LANGUAGES. DIVIDED EQUALLY, (WITH EACH NATION PAYING 2.94 PER CENT) THIS COMES TO DOLS. 2,941 (LOW) TO DOLS 5,882 (HIGH) FOR FIRST WEEK AND DOLS 1,588 (LOW) TO DOLS. 3,235 (HIGH) FOR SECOND, PER STATE.

E. MAINTAINING POSITION RE EQUAL COST SHARING MAY ALSO HAVE SALUTARY SECONDARY EFFECT OF ENCOURAGING ECONOMIES, INCLUDING CAREFUL CONSIDERATION OF NEED
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FOR MORE THAN FOUR LANGUAGES.

3. IN ANSWER TO QUESTION RAISED BY CANADIAN REP.
(REF A, PARA 3) YOU MAY STATE THAT THIS POSITION REFLECTS
GENERAL U. S. POLICY FOR CONFERENCE OF THIS NATURE AND
IS NOT TAILORED ESPECIALLY TO CSCE.

4. DIFFICULTY WE SEE WITH ITALIAN PROPOSAL (REF A,
PARA 1) FOR " SYMBOLIC" CONTRIBUTION BY MINI- STATES IS
THAT IT REMOVES THE PROVERBIAL FINGER FROM THE DYKE.
IF STATES WITH POPULATION UNDER 100,000 (LIECHTENSTEIN,
SAN MARINO, VATICAN) ARE GIVEN SPECIAL TREATMENT, STATES
WITH MORE THAN 100,000 BUT, FOR EXAMPLE, LESS THAN ONE
MILLION POPULATION (CYPRUS, ICELAND, LUXEMBOURG, MALTA)
COULD ALSO BE EXPECTED TO REQUEST LOWER PERCENTAGE OF
PAYMENTS, AS MIGHT OTHER SMALL OR SELF- DESCRIBED
DEVELOPING NATIONS (IRELAND, ROMANIA, TURKEY, ETC.).

EQUAL COST SHARING IS SIMPLE, FAIR, AND AVOIDS A PLUNGE
INTO THIS KIND OF MORASS. ADDITIONAL PROBLEM IS THAT
ALL PARTICIPATING STATES WITH POPULATION OF ONE MILLION
OR LESS ARE WESTERN. SPECIAL CONSIDERATION FOR THESE
COULD WELL ENGENDER OPPOSITION FROM WARSAW BLOC NATIONS.

5. FYI: ALTHOUGH IN DISCUSSION OF MBFR COST SHARING
(REF B) WE SUGGESTED AGGREGATION OF LUXEMBOURG' S COSTS
WITH BELGIUM' S TO FORM ONE SHARE, BROADER PARTICIPATION
IN CSCE AND ITS DIFFERENT NATURE MAKE SUCH A PROPOSAL
IMPRACTICAL. SEVERAL OTHER PARTICIPATING STATES ARE
APPROXIMATELY SAME SIZE OR SMALLER THAN LUXEMBOURG.
END FYI

6. SHOULD U. S. POSITION BASED ON ABOVE ARGUMENTS FAIL
TO WIN ADHERENTS AND CONTINUED ADVOCACY APPEARS
INADVISABLE, MISSION MAY PUT FORWARD FOLLOWING APPROACH
AS COMPROMISE FORMULA: ALL STATES SHARE EQUALLY IN
COSTS WITH EXCEPTION OF STATES WITH POPULATION OF 100,000
OR LESS (LIECHTENSTEIN, SAN MARINO, VATICAN). LATTER
COMBINE TO PAY ONE SHARE. THIRTY- ONE STATES WOULD THUS
EACH PAY 3.12 PER CENT OF COSTS AND MINI- STATES WOULD
EACH PAY 1.04 PER CENT. FIRST TWO WEEKS OF CSCE
EXPENSES WOULD THEN BE AS FOLLOWS:
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FIRST WEEK

-----31 COUNTRIES-----3 COUNTRIES
----- (3.12 PER CENT) --- (1.04 PER CENT)

HIGH DOLS. 200,000---- DOLS. 6,250----- DOLS. 2,084
LOW DOLS. 100,000----- DOLS. 3,125----- DOLS. 1,042

SECOND WEEK

HIGH DOLS. 110,000----- DOLS. 3,438----- DOLS. 1,145
LOW DOLS. 54,000----- DOLS. 1,687----- DOLS. 562

ABOVE FORMULA ALLO
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*** Current Classification *** CONFIDENTIAL

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